



**STATE OF NEVADA  
DEPARTMENT OF CORRECTIONS**

**PRISON RAPE ELIMINATION ACT (PREA)  
ANNUAL REPORT**

**CALENDAR YEAR 2024**

The mission of the Nevada Department of Corrections is to improve public safety by ensuring a safe and humane environment that incorporates proven rehabilitation initiatives that prepare individuals for successful reintegration into our communities.

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**Approved by:**   
James Dzurenda, Director

**Date:** 9/23/2025

## Purpose

The Prison Rape Elimination Act (PREA) requires that an agency collect and review data to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training. The data collected should include identifying problem areas, and identifying the ongoing corrective action taken by the agency, and each of its institutions.

**In conjunction with PREA standard §115.88:**

**Substandard (a)(3), the agency shall, “...preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.”**

**(a)(3)(b) “Such report shall include a comparison of the current year’s data and corrective actions with those from prior years and shall provide an assessment of the agency’s in addressing sexual abuse.”**

**(a)(3)(c) “The agency’s report shall be approved by the agency head and made readily available to the public through its website...”**

This report is intended to provide information and comparison for calendar years 2021, 2022, 2023, and 2024.

## Introduction

The State of Nevada is committed to preventing, detecting, and responding to sexual abuse and sexual harassment in confinement. The Nevada Department of Corrections (NDOC or agency) has a zero-tolerance policy for sexual abuse and sexual harassment in all its confinement facilities. The report is an overview of agency and facility aggregated data, and corrective action as it pertains to the Prison Rape Elimination Act.

## Background

The Prison Rape Elimination Act (PREA) was signed into Federal law in September 2003. The purpose of the Act was to “provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, and recommendations to protect individuals from prison rape. PREA, also, mandated the publication of standards to ensure compliance and improve detection and response strategies in addressing sexual abuse and assault.

The final rule for PREA was published in the Federal Register on June 20, 2012, and became effective August 20, 2012. Facilities had one year to become compliant with PREA standards.

The PREA standards require annual audits of one-third of the facilities under an agency’s jurisdiction along with the Governor’s certification of statewide compliance in all facilities under the operational control of the state’s executive branch, including private facilities operated on behalf of the executive branch to house offenders. A failure to comply with standards will result in a loss of 5 percent (5%) of identified Federal grant funding.

## Governor Certification

Each Governor is required to annually certify statewide PREA compliance for all applicable facilities in the State under the operational control of the State’s Executive branch, including Facilities operated by private entities on behalf of the State’s Executive branch. (Standard 115.501).

Three options are provided to Governors:

- Certification that the state and all applicable facilities are in full compliance with the National Standards to Prevent, Detect, and Respond to Prison Rape, 28 C.F.R. Part 115;
- Assurance that the state/jurisdiction will use not less than 5 percent (5%) of grant funds as identified by the Department of Justice to enable the state/jurisdiction to adopt and achieve full compliance with the National Standards to Prevent, Detect, and Respond to Prison Rape, 28 C.F.R. Part 115; or
- Decisions on the part of the Governor not to certify compliance or provide an assurance that the state/jurisdiction is moving toward compliance. The assurance option sunset on December 16, 2022, and the PREA amendment provides that, for two years following the assurance sunset, the governor can certify that the state has at least 90% of facilities covered by the certification/assurance may request that the Attorney General allow submission of an emergency assurance. The first opportunity was for audit year 2 of cycle four (August 20, 2022 – August 19, 2023). The final opportunity for emergency assurance was audit year 2 of cycle four (August 20, 2023 – August 19, 2024).

## Definitions

## Case Dispositions

**Substantiated:** An allegation that was investigated and determined to have occurred.

**Unsubstantiated/Not Sustained:** An allegation that was investigated and produced insufficient evidence to make a final determination as to whether the event occurred.

**Unfounded:** An allegation that was investigated and determined to not have occurred.

## Sexual Abuse

### Offender-Offender Sexual Abuse:

Sexual abuse of an offender by another offender includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
2. Contact between the mouth and the penis, vulva, or anus;
3. Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
4. Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

### Staff, Contractor, or Volunteer on Offender Sexual Abuse:

Sexual abuse of an offender, detainee, or resident by a staff member, contractor, or volunteer includes any of the following acts, with or without consent of the offender.

1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight; Contact between the mouth and the penis, vulva, or anus;
2. Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
3. Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
4. Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties;
5. Where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;

6. Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs A-E of this section;
7. Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an Offender; and
8. Voyeurism by a staff member, contractor, or volunteer.

**Voyeurism:** Voyeurism by a staff member, contractor, or volunteer means an invasion of privacy of an offender, detainee, or resident by staff for reasons **unrelated to official duties**, such as peering at an offender who is using a toilet in his or her cell to perform bodily functions; requiring an offender to expose his or her buttocks, genitals, or breasts; or taking images of all or part of an offender's naked body or an offender performing bodily functions.

## Progress in Addressing Sexual Abuse

The Nevada Department of Corrections (NDOC) continues working towards full compliance with the National PREA Standards released on August 20, 2012. PREA audit cycle four, audit year one began August 20, 2022, and ended August 19, 2023. PREA audit cycle four, audit year two began on August 20, 2023, ending August 19, 2024. This audit report will include institutions receiving their final National PREA audit reports issued during calendar year 2023.

- Southern Desert Correctional Center: Audit cycle four, year two | final audit report December 18, 2024
- Stewart Conservation Camp: Audit cycle four, year two | final report August 09, 2024
- Three Lakes Valley Conservation Camp: Audit cycle four, year two | final report September 18, 2024
- Northern Nevada Transitional Housing: Audit cycle four, year two | final report March 05, 2024

## 2024 Agency Achievements

NDOC has accomplished the following regarding PREA prevention, detection, and response strategies:

- The agency continued its partnership with the Western States Audit Consortium.
- The PREA audit team conducted two out-of-state PREA audits as part of a circular auditing consortium agreement with the western states.
- The PREA Division revised Administrative Regulation 494 Transgender, Intersex and Gender Diverse Offenders.
- The agency Transgender and Intersex Offender Questionnaire (DOC 1918) was revised to include staff affirmatively asked questions.
- Administrative Regulation (AR) 711.1 Offender Property was revised to include opening the offender canteen options to all offenders regardless of gender identity and removed binary pronouns.

## 2024 Internal Audits of Facility Operational Policies

NDOC conducted an internal document audit of facility operational procedures related to AR 421 PREA Manual for standards 115.41 and 115.42. Facilities were required to correct deficiencies within policy and practice.

- Revision to Operational Procedure (OP) 421 to include Transgender and Intersex offender private shower plan accommodations.
- Ensure staff consistently utilize DOC 1918 and that staff are summarizing the conversation and signing the form.
- Ensure PREA 30 day follow up risk screening assessments are completed within policy 21-day requirement.
- Revision to policy for addressing vulnerable offenders §115.16
- Revision to policy for housing youthful offenders under standard 115.14.

**\*\*This report does not include open and ongoing investigations\*\***

(Definitions are provided on pages 4 and 5)

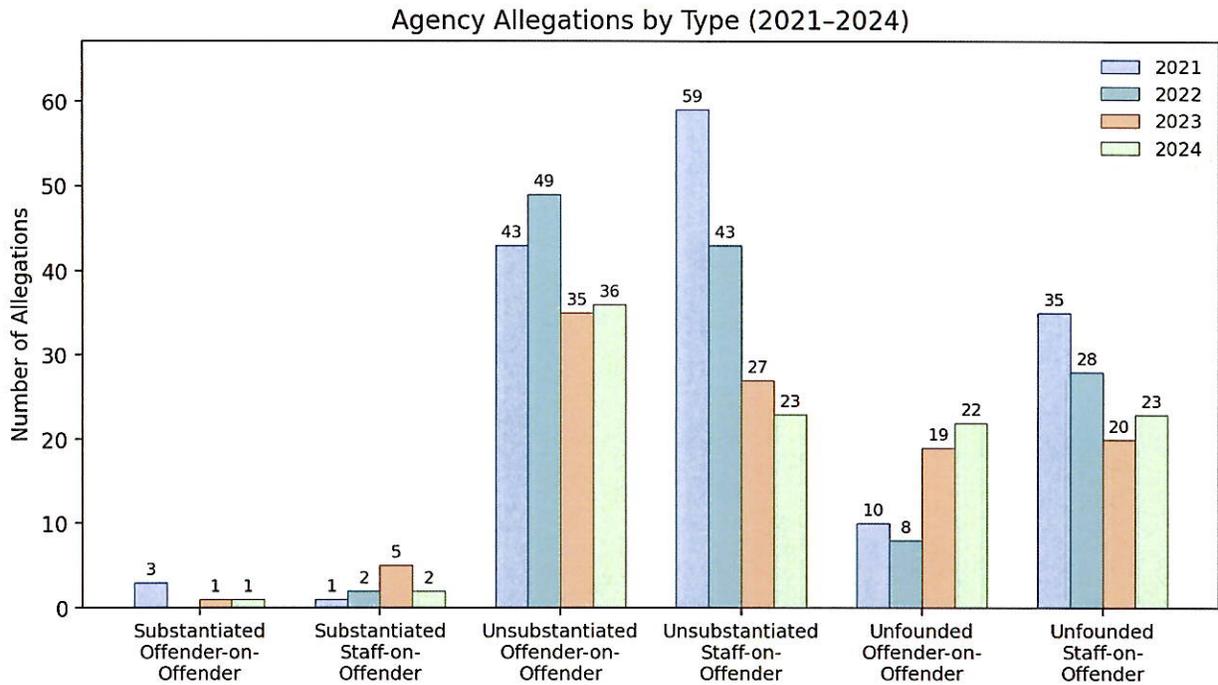
### Agency Sexual Abuse Data and Comparison

#### Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse

**\*Some reported allegations and investigations include both sexual harassment and sexual abuse.**

**\*\*This report does not include open and ongoing investigations\*\***

#### Corrective Actions Agency Level Standards:

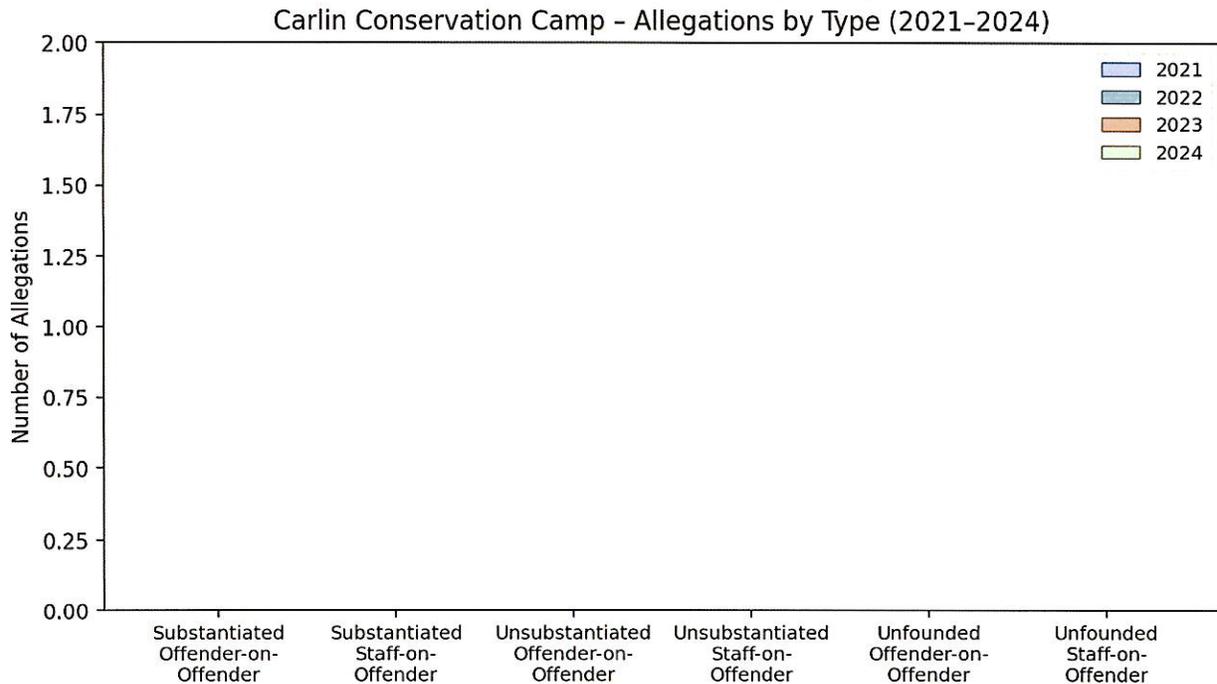


### Carlin Conservation Camp

The Carlin Conservation Camp (CCC) is a community trusty and minimum custody level facility housing male offenders. Most of the offender population is assigned to ten-man fire crews approved to leave the camp under the supervision of the Nevada Division of Forestry (NDF). Determination of placement on an NDF crew is determined between the facility leadership and case management staff. CCC offers High School Equivalency, Firefighting Basic Training, victim impact and ServSafe programming. The capacity for CCC is 150 offenders and maintained an average population of 47 offenders during this timeframe.

#### Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse

\*\*This report does not include open and ongoing investigations\*\*



#### Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:

- This facility did not have any corrective action during this time frame. The Camp Lt. continues to monitor and strives towards maintaining strict compliance with PREA standards.

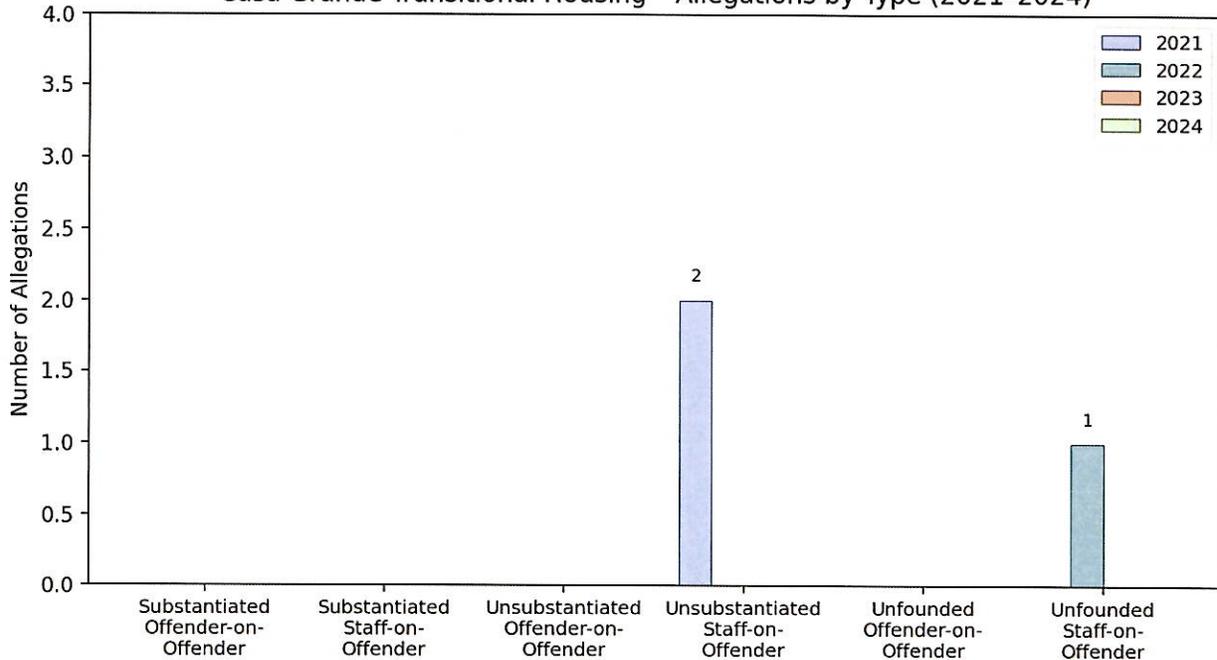
### Casa Grande Transitional Housing Center

The Casa Grande Transitional Housing (CGTH) has been operational since December 2005. The dormitory-style facility was built to house non-violent, non-sex crime offenders who are within 18 months of their parole eligibility date. The main purpose of Casa Grande was, and still is, to allow these offenders the opportunity to seek work and secure permanent housing before reintegrating into society and offers many programs and community partnerships. The capacity for CGTH is 400 offenders and maintained an average population of 124 male and 31 female offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Casa Grande Transitional Housing - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- The facility Manager distributed Manager Bulletins - PREA Awareness to all staff

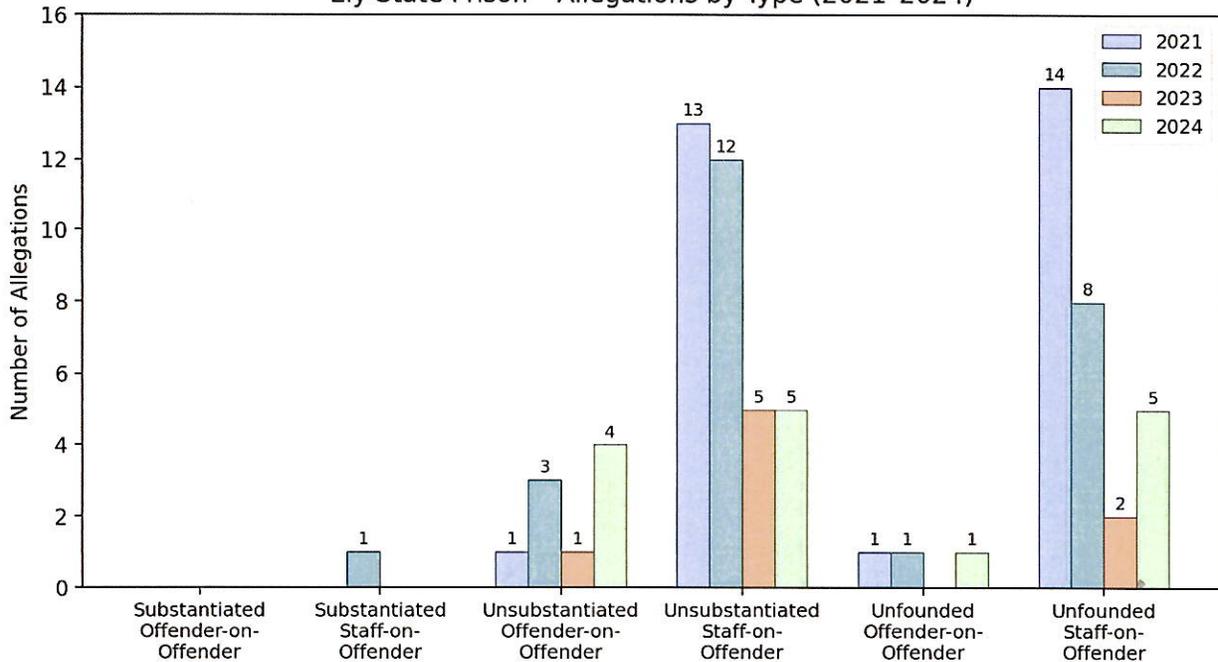
**Ely State Prison**

Ely State Prison (ESP) opened in July 1989 and was the designated maximum-security prison for the State of Nevada. The facility is located approximately 9 miles north of Ely in White Pine County. ESP was built in two phases: Phase I was completed and opened in August 1989, and Phase II was completed in November 1990. The original design was for 1,054 offenders, but the capacity has subsequently been increased to 1,183 offenders and maintained an average population of 654 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Ely State Prison - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- Received onsite National PREA audit October 2022 (PREA audit year one of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance April 2023.

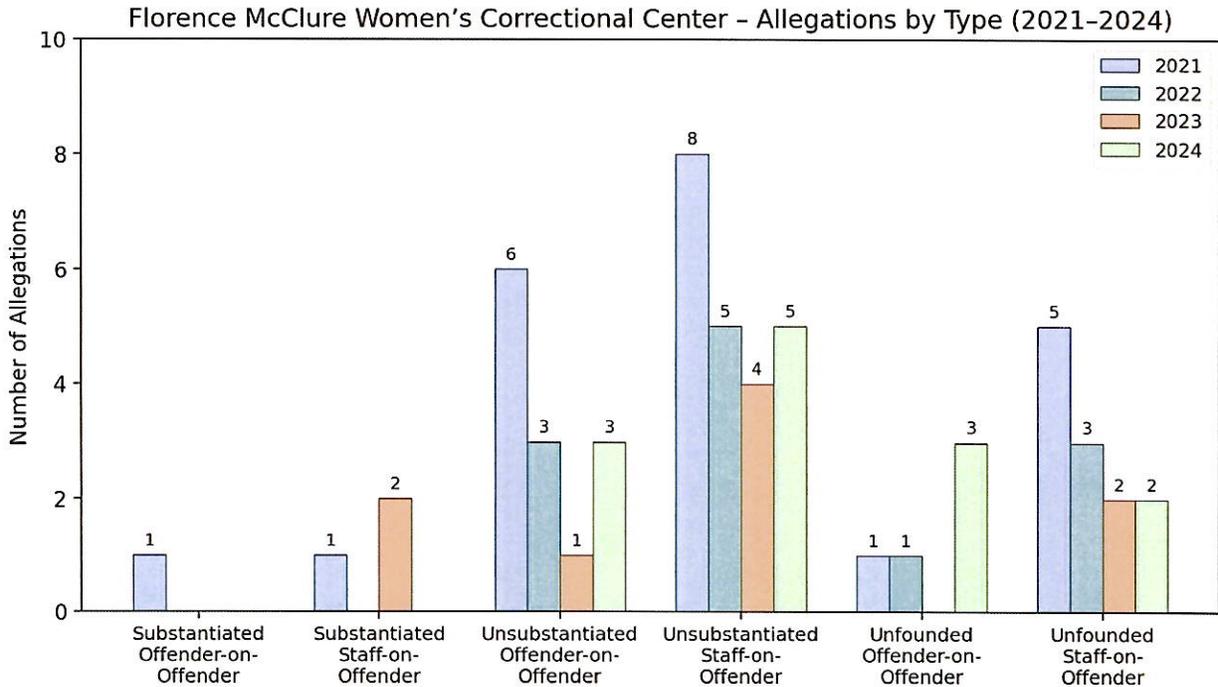
**Florence McClure Women’s Correctional Center**

In September 1997 the Southern Nevada Women’s Correctional Facility was opened and operated by Corrections Corporation of America. On October 1, 2004, the State of Nevada Department of Corrections assumed control of the institution, later renaming the facility Florence McClure Women’s Correctional Center (FMWCC). This is the only correctional center in the state dedicated specifically for our female offenders. The institution offers a wide range of programs for all the offender population, including but not limited to Anger & Aggression; Clark County Parenting; Commitment to Change I, II & III; Employment Skills, Healthy Steps to Freedom; Seeking Safety I, II & III; Sex Offenders Treatment Program; Straight Ahead; Survivors Overcoming Abuse and Rape; Thinking for a Change; Turning Point and Victim Impact.

The capacity for FMWCC is 1,131 and maintained an average population of 662 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- The institution updated PREA OP 421 adding new definitions.

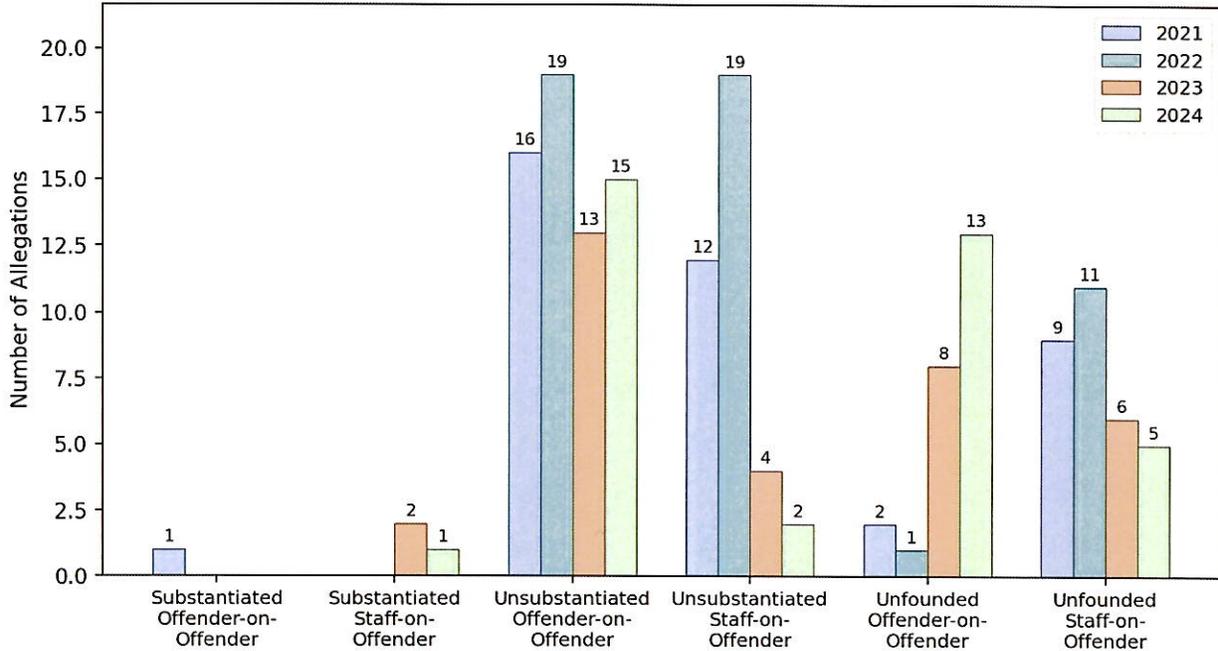
**High Desert State Prison**

The High Desert State Prison is the largest major institution in the Nevada Department of Corrections. It was the first institution in what would have become a large Southern Nevada prison complex. High Desert State Prison was designed to incorporate much of the best technology available in Corrections at the time and provide for officer safety and the management and control of offenders. The complex totals approximately 1,576,000 square feet of space. The institution opened on September 1, 2000, and became the new reception center for Southern Nevada. The capacity for HDSP is 3,609 and had an average population of 3,189 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

High Desert State Prison – Allegations by Type (2021–2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- Received onsite National PREA audit June 2022 (PREA audit year three of audit cycle three). Upon satisfying corrective action measures, the facility met full compliance January 2023.
- Internal audit requiring multidisciplinary review and corrective measures to address staff not completing PREA risk screening assessments within time frames.

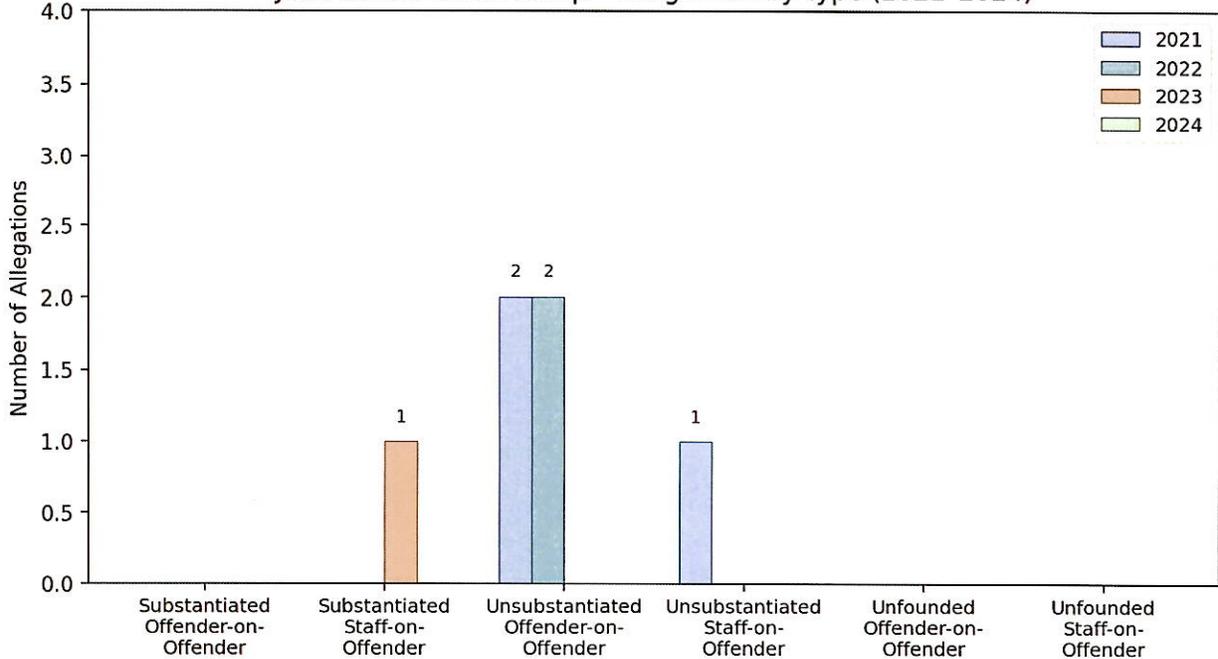
**Jean Conservation Camp**

Located in Jean, Nevada, the Jean Conservation Camp (JCC) was constructed in 1988 and houses 240 minimum custody female offenders for the State of Nevada. Currently, Jean Conservation Camp is the only camp within Nevada that houses female offenders with an average population of 83 offenders during this timeframe. Offenders at the Jean Conservation Camp work for the Nevada Division of Forestry by fighting fires during the fire season, completing conservation projects, performing highway cleanup for the Department of Transportation, and assisting with the local community. The capacity for JCC is 240 and maintained an average population of 66 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Jean Conservation Camp - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- None during this reporting period.

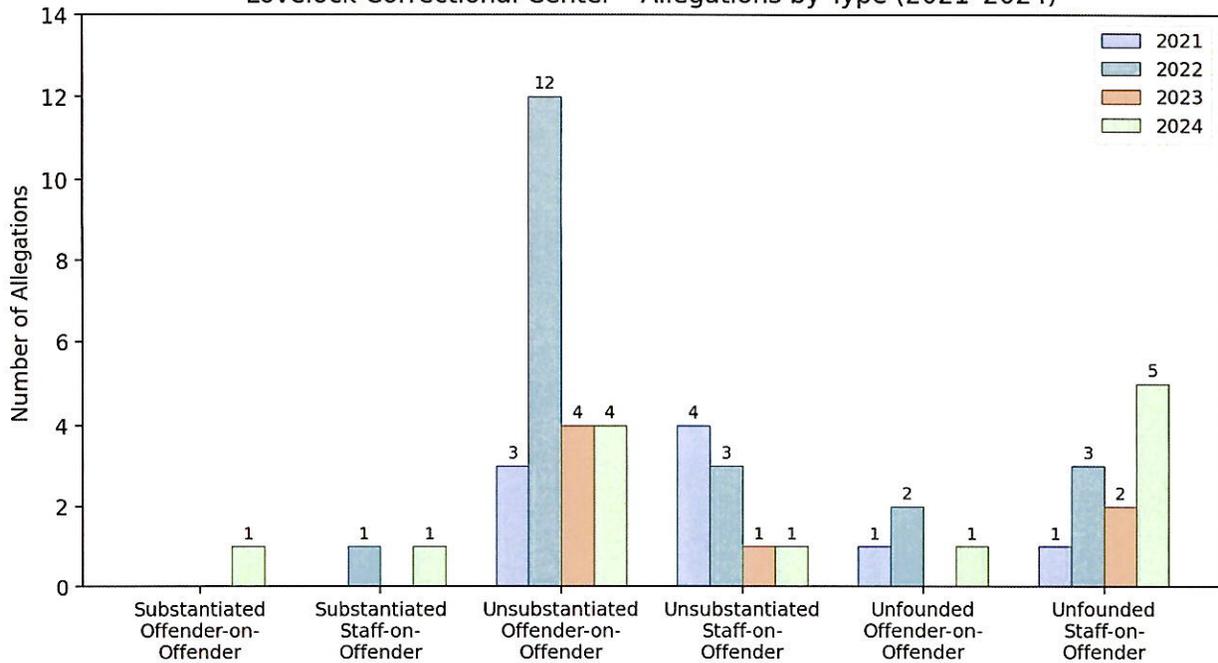
**Lovelock Correctional Center**

Located in Pershing County, Lovelock Correctional Center (LCC), the Department’s seventh major institution and was constructed and opened in two phases. The first phase opened in August 1995, with two 168-cell housing units. Each 80-square-foot cell can house 2 offenders. Construction on phase two began shortly thereafter, and two additional 168-cell units and two 84-cell units were added to the institution. Lovelock houses medium custody general population offenders, and close custody protective segregation offenders, along with a separate unit housing a small number of minimum custody offenders. The capacity for LCC is 1,660 and maintained an average population of 1,376 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Lovelock Correctional Center - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- None during this reporting period.

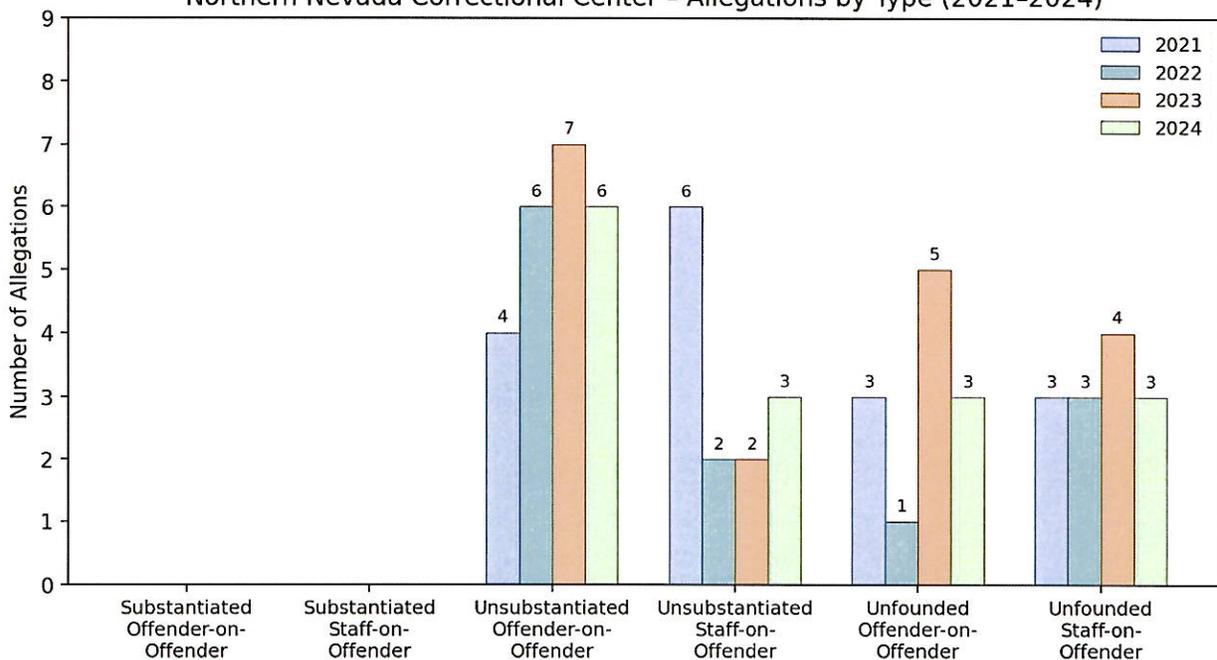
**Northern Nevada Correctional Center**

The Northern Nevada Correctional Center (NNCC) is a medium custody facility and the Northern Region Intake Center. This facility has been designated as the agencies primary Regional Medical Facility for in-patient medical and mental health unit treatment. In addition, there is the Medical Intermediate Care and Structured Care Unit for those offenders whose medical and mental health situations are stable but require additional staff monitoring. This facility houses the youthful offender program and offers a wide range of other offender programs and work opportunities. The capacity for NNCC is 1,405 and maintained an average population of 1,152 offenders during this timeframe.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

**\*\*This report does not include open and ongoing investigations\*\***

Northern Nevada Correctional Center - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- New facility PREA Compliance Manager designated by the Warden.

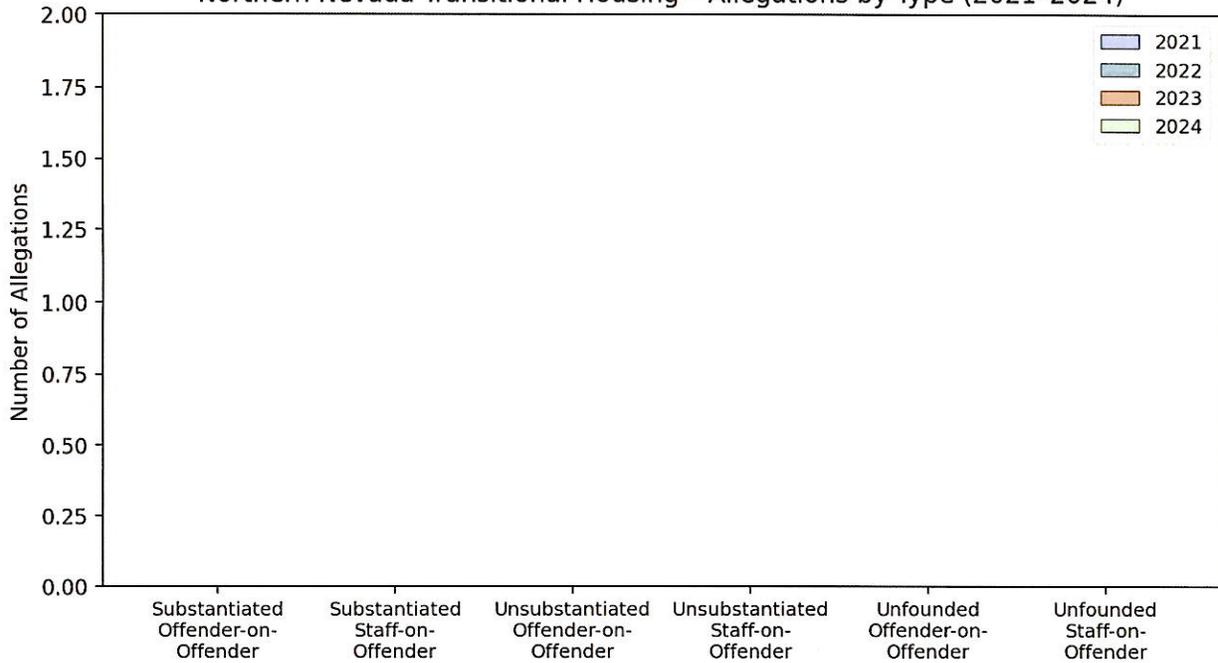
**Northern Nevada Transitional Housing**

Northern Nevada Transitional Housing (NNTH) houses male offenders who are classified as non-violent and non-sex offenders and within one year of term expiration or parole eligibility. Through this program, the offenders are given the opportunity to establish employment in the community to better prepare them for release, as well as address court-ordered fees, fines, and restitution obligations. The capacity for NNTH is 110 and maintained an average population of 70 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Northern Nevada Transitional Housing – Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- Received onsite National PREA audit August 2023 (PREA audit year two of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance March 2024.

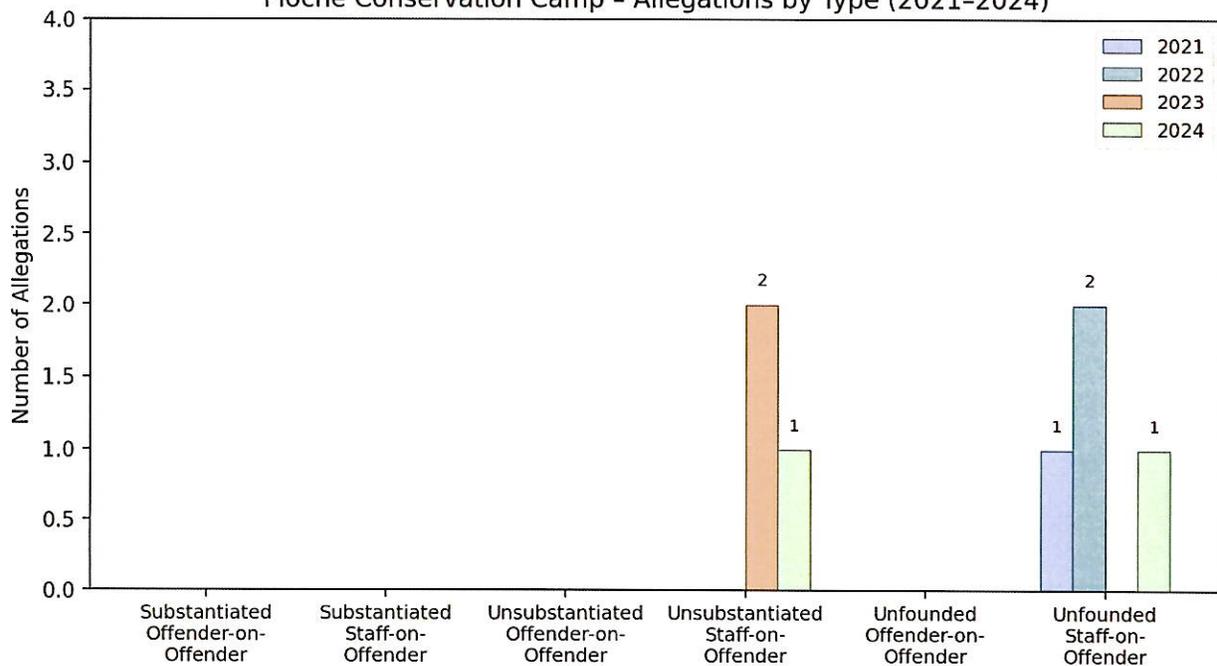
**Pioche Conservation Camp**

The Pioche Conservation Camp (PCC) was the first conservation camp established by the Nevada Department of Corrections in rural Nevada. Most of the offender population is assigned to work under agreement with the Nevada Division of Forestry for off facility work details, including fighting fires and roadside clean up. PCC has dormitory-style living arrangements, with the capability to house up to 252 male Offenders with an average population of 85 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Pioche Conservation Camp - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- Received onsite National PREA audit October 2022 (PREA audit year one of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance January 2023.

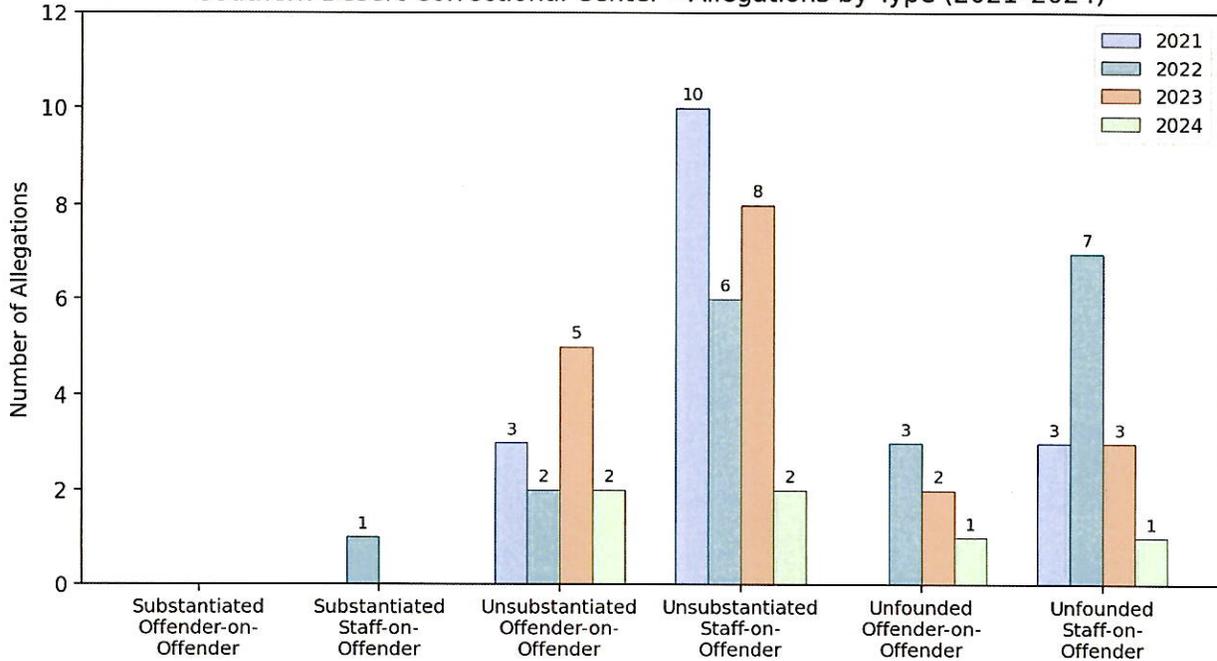
**Southern Desert Correctional Center**

Southern Desert Correctional Center (SDCC) houses mostly medium custody population offenders in ten housing units. SDCC offers a wide range of programs for the offender population including Education classes, Substance Abuse, Re-entry, Culinary Arts, and a large vocational and work program opportunities in the Prison Industries Program. The capacity for SDCC is approximately 2,184 offenders with an average population of 1,621 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Southern Desert Correctional Center - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

- Received onsite National PREA audit February 2024 (PREA audit year two of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance December 2024.

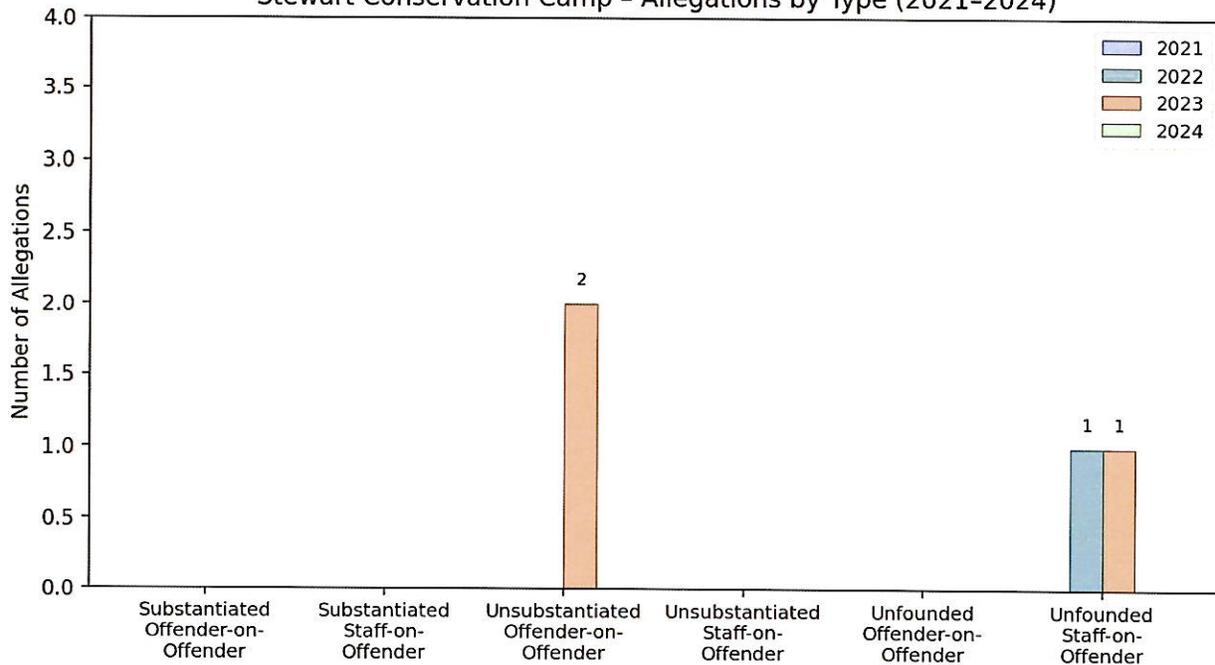
**Stewart Conservation Camp**

The Stewart Conservation Camp (SCC) is located adjacent to the Northern Nevada Correctional Center. It originally opened in 1978 and in 1995 a new facility was constructed to increase the size of the original camp. SCC houses minimum custody and community-trusty offenders in five dormitory-type units. Most of the offenders at SCC work for the Nevada Division of Forestry and are assigned to 12-man fire crews. Offenders also work for Silver State Industries, which runs the ranch, dairy, and the Wild Horse Training Program. Some of the offenders are classified as community trusty’s who provide support services for several state agencies in Carson City, Nevada. The capacity for SCC is 360 and maintained an average population of 216 offenders during this time frame.

**Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse**

\*\*This report does not include open and ongoing investigations\*\*

Stewart Conservation Camp - Allegations by Type (2021-2024)



**Institution/Facility Corrective Actions and/or Progress in addressing Sexual Abuse:**

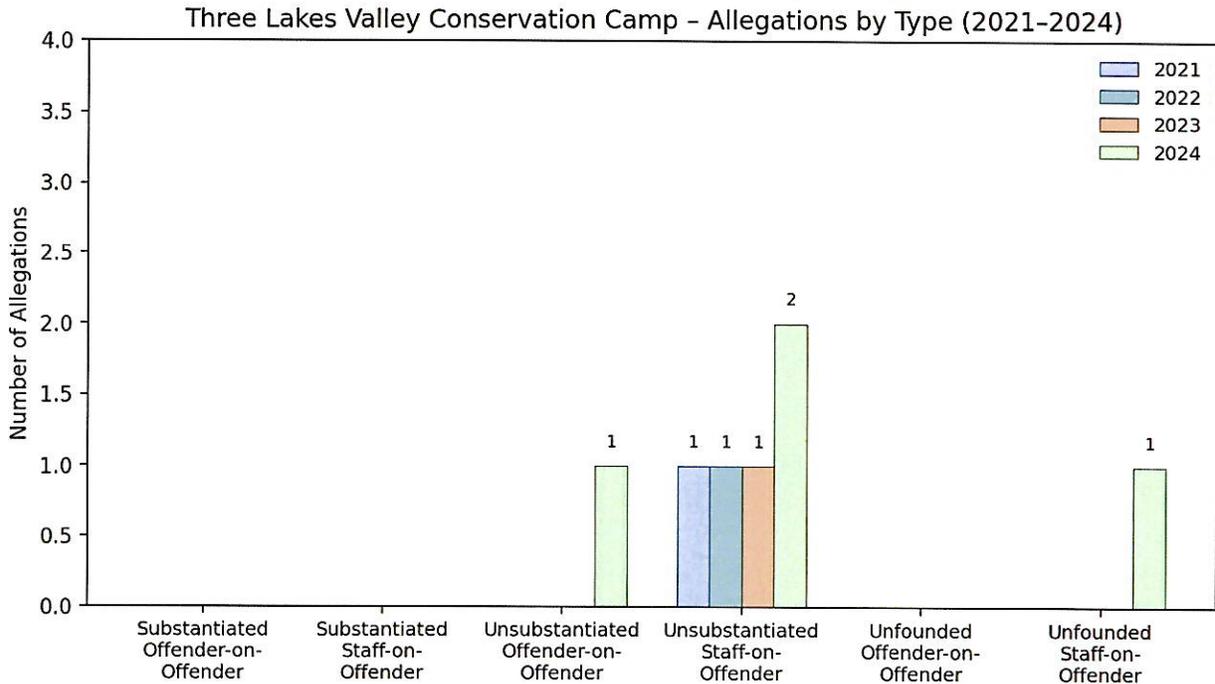
- Received onsite National PREA audit June 2024 (PREA audit year two of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance August 2024.

### Three Lakes Valley Conservation Camp

The Three Lakes Valley Conservation Camp (TLVCC) is one compound that facilitates offender management programs and houses minimum custody of general population offenders. The majority of the TLVCC population is assigned to the Nevada Division of Forestry (NDF) for off facility work details through NDF. The offenders not assigned to NDF crews may be assigned work in and around adjacent institutions and supervised by facility custody staff. The Clark County School District offers General Educational Development (GED) and High School graduation programs on site. The capacity for TLVCC is 384 and maintained an average population of 249 offenders during this time frame.

#### Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse

\*\*This report does not include open and ongoing investigations\*\*



#### Corrective Actions and/or Progress in addressing Sexual Abuse:

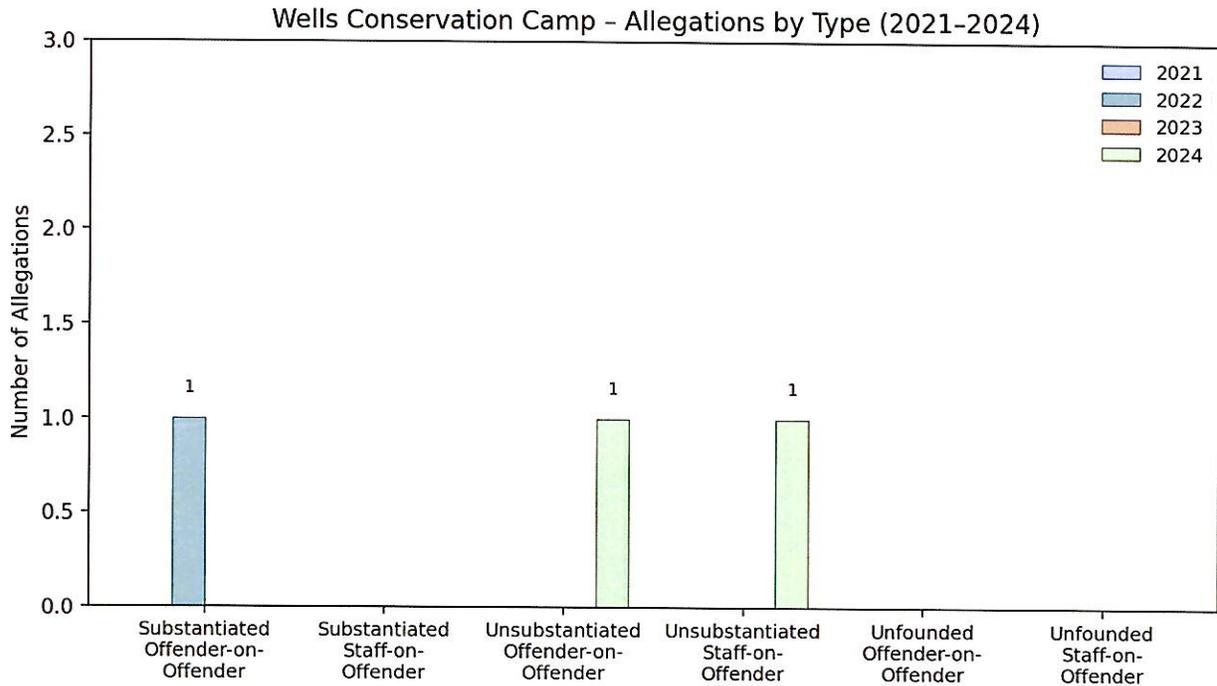
- Received onsite National PREA audit March 2024 (PREA audit year two of audit cycle four). Upon satisfying corrective action measures, the facility met full compliance September 2024.

### Wells Conservation Camp

Wells Conservation Camp (WCC) is located at Exit 365 on Interstate 80 in Independence Valley. WCC houses minimum custody offenders and operates under a cooperative partnership with the Nevada Division of Forestry. The Nevada Division of Forestry operates seven offender work crews at WCC providing wildland firefighting support, as well as working on a variety of projects locally including, but not limited to, wildland conservation, community projects, senior citizen assistance, and highway beautification and cleanup projects with the Nevada Department of Transportation. The capacity for WCC is 152 and maintained an average population of 27 offenders during this time frame.

#### Allegations of Offender-on-Offender Sexual Abuse and Staff-on-Offender Sexual Abuse

\*\*This report does not include open and ongoing investigations\*\*



#### Corrective Actions and/or Progress in addressing Sexual Abuse:

- Received onsite National PREA audit April 2023. The institution did not meet full compliance with their final audit report after corrective action placed on the Agency criminal investigations was not satisfied at the 180-day time frame.